Planning Officer's Report - LDCA February 2020

APPLICATION	2019/112 – Proposed replacement of existing & additional Solar Type Street Lights
PERMISSION SOUGHT	Permission in Full
REGISTERED	17 December 2020
APPLICANT	I&T Directorate – SHG
LOCALITY	Central & Lower Jamestown
LAND OWNER	Crown
ZONE	Intermediate
CONSERVATION AREA	Heritage Coast / Jamestown Historic Conservation Area
PUBLICITY	The application was advertised as follows:Independent Newspaper on 20 December 2019
EXPIRY	10 January 2020
REPRESENTATIONS	Three representations were received: St Helena National Trust, Heritage Society and Andrew Pearce.
DECISION ROUTE	Delegated / LDCA / EXCO

A. CONSULTATION FEEDBACK

a)	Water Division	No Objection
b)	Sewage Division	No Objection
c)	Energy Division	No Objection
d)	St Helena Fire & Rescue	No Response
e)	St Helena Roads Section	No Objection
f)	Heritage	Objection - Comments
g)	Environmental Management	No Response
h)	Public Health	No Response
i)	Agriculture & Natural Resources	No Response
j)	Property Division (Crown Est)	No Response
k)	St Helena Police Service	Not Consulted
I)	Aerodrome Safe Guarding	Not Consulted
m)	Enterprise St Helena (ESH)	No Objection
n)	National Trust	Objection - Comments

B. DEVELOPMENT DETAILS SUMMARY

It is proposed to replace the current high energy consumption streetlights with heritage style lighting columns that will be more energy efficient (solar and LEDs) in the Jamestown area.

C. PLANNING OFFICER'S APPRAISAL

Location: The area for the proposed replacement street lighting is located in two different zones within Jamestown in relation to the type of street lighting proposed and that is for Heritage and Non-heritage design.

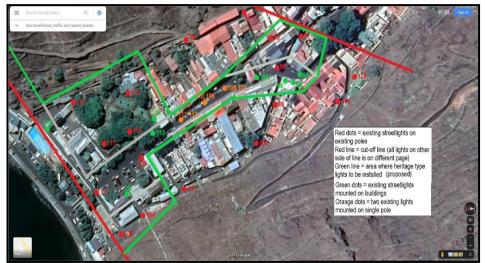
Heritage Zone: from the Market area to the lower wharf, as seen on the location plans below.

Non-heritage zone: above the Market area southwards up to the bottom of Constitution road.



Diagram 1: Location A

Diagram 1: Location B



Existing: There are currently 77 high energy consumption streetlights installed in the Jamestown area (Area between Jamestown Wharf and bottom of Constitution road). 34 lights are situated in the heritage conservation area (below the Market) and 43 lights in the non-heritage area.

Majority are "Mercury Vapour" 125 Watt high energy consumption streetlights.

Proposed: In the Heritage zone - In order to comply with the specification for lights in this zone, the plan is to replace all streetlights with LED mains heritage type streetlights. See Diagram 3 for details and specifications of lights.

- a. Of the 34 lights in the heritage zone, six of them are currently installed on the sides / corners of buildings. The attachment brackets for these six lights will be replaced with new heritage period brackets. See Diagram 4 for details of brackets.
- b. The remaining 25 of 34 lights are currently installed on existing streetlight poles, these poles will be replaced with 4m high black metal poles with period specific embellishment to make it look period specific. See Diagram 5 for embellishment detail.
- c. The three existing double lights currently installed on the "stand" in Main Street, will be replaced by single heritage type LED light, similar to all the other heritage lights, but with higher powered light to replace the double lights.



Diagram 3: LED mains heritage type streetlights

Diagram 4: Heritage type wall brackets

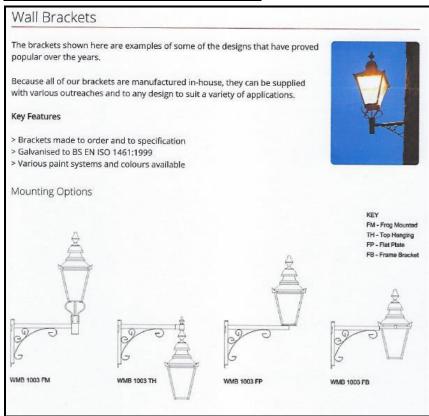


Diagram 5: Heritage streetlight pole embellishment



Proposed: In the Non-Heritage Zone - The 43 lights outside of the heritage zone will be replaced with full solar type streetlight, these lights will be fitted to the existing streetlight poles. See Diagram 6 for details on the full solar streetlights.



Diagram 6: Non-heritage zone full solar streetlight

The Jamestown conservation Area extends from around the Castle Garden area to upper Jamestown and given the varying historic of this conservation area, the applicant in consultation with the Planning Service considered what could be defined as a historic core where investment into heritage design street lighting should be concentrated given the limited funding available and the potential costs of replacement street light. It was viewed that the most significant area of historic and heritage concentration and townscape is the area where there is highest level pedestrian movement and social activity and that is the area of commercial uses and community facilities. In view of this, the area defined in the application plan was agreed with the applicant for heritage design street lighting and in the remainder of the Jamestown standard design street light would be considered to be acceptable.

For a development proposal of this nature, the approach established has been as set out in the development application for geographical area based consent where the location of the street lights has been identified. It would not be feasible to request a development application for individual street light replacement.

REPRESENTATIONS

Three representations was received:

St Helena National Trust in the form of comments welcoming the proposal to introduce heritage lampposts to central and lower Jamestown.

Concerns were made as to the lack of clarity on the style of lamp being put forward for consideration.

Request for elevation drawings for the wall mounted units to assess the impact on the streetscape.

Concerns were also made about the lack of public Consultation.

St Helena Heritage Society and Mr Pearce in the form of an identical objection to the application requesting more information and suggesting that proper consultations be carried out.

OFFICERS COMMENTS

Design style of street lamps, brackets and lamp post submitted with this application are essentially a replica of the traditional heritage lanterns. Their positions are determined by the existing street lamps.

The diagrams above allows for visualisation of how the proposed lamps will fit into the area and onto the buildings.

As regards public and/or stakeholder consultation prior to the submission of a development application, it is for the applicant/developer to determine. The Planning Service encourages applicants/developer to consult with the public and stakeholders and to overcome any concerns raised.

LEGAL AND POLICY FRAMEWORK

The relevant policies of the Land Development Control Plan (LDCP 2012 – 2022) that are applicable in the assessment of the proposed development are set out below:

- Energy: Policy E.8 "All new external lighting, including additional street lights, will be permitted only where the lighting by its design, will not adversely affect the surroundings through glare or light pollution and will not interfere with sensitive ecologies, road safety of residential amenity."
- Built Heritage: Policy BH1(c) " Development in historic conservation area will be permitted only if it enhances and protects the character of the area ..."

OFFICER'S ASSESSMENT

The proposed lamps, brackets and pole embellishment in design and dimensions are created for heritage areas, including streets, roads, parks and gardens. Their design are similar to the existing street lamp that is positioned on the pavement outside of the Canister building in Jamestown. The new LED lights are a replica of the traditional heritage lanterns.

These new replacement lights will not only be welcomed from the standpoint of illumination to the Jamestown streets but will also enhance the area with its heritage lantern appearance. The LEDs are all down facing and thus is dark sky compliant.

D. PLANNING OFFICER'S RECOMMENDATION

REFERRAL TO GOVERNOR-IN-COUNCIL

The Application to be referred to the Governor-in-Council (in accordance with Directive dated 17 April 2014): Section 1.

LEGAL FRAMEWORK

- 1) In accordance with Section 23(1) of the LPDC Ordinance, 2013, the Governor-in-Council DIRECTS the Chief Planning Officer by way of clarification, that paragraphs 6 and 7 are intended to include (without prejudice to their generality) all of the following current or proposed capital programme projects, namely
 - Main Street Improvement works (Works to upgrade the street scene in Jamestown)